

# The Kingdom of Spain: Economic Policy & Funding

# 1. Macroeconomic Outlook

- 2. Spanish Economic Policy & Reforms
- 3. The Funding Programme of the Spanish Treasury



### Macroeconomic scenario 2015-2018

- Acceleration of GDP towards 2.9% YoY in 2015 & 2016 and 3.0% in 2017 & 2018
- Private consumption and investment to exert the initial push on economic activity
- Sustained net lending capacity vis-à-vis the rest of the world
- ▶ Unemployment rate forecast to break below the 20% barrier by 2016 and reach an average of 15.6% by 2018 with 2.100.000 net jobs to be created in the forecast horizon

| Macroeconomic scenario (YoY growth rates in percent) |      |      |      |      |      |
|--|------|------|------|------|------|
|  | 2014 | 2015 | 2016 | 2017 | 2018 |
| Private consumption expenditure                      | 2.4  | 3.3  | 2.9  | 2.7  | 2.5  |
| General Government consumption expenditure           | 0.1  | 0.1  | 0.1  | 1.0  | 1.5  |
| Gross Fixed Capital Formation                        | 3.4  | 6.3  | 5.8  | 5.9  | 5.9  |
| National Demand*                                     | 2.2  | 3.2  | 2.9  | 3.0  | 2.9  |
| Exports of goods and services                        | 4.2  | 5.4  | 6.0  | 5.8  | 5.7  |
| Imports of goods and services                        | 7.6  | 6.7  | 6.4  | 6.3  | 6.2  |
| External demand*                                     |      | -0.2 | 0.1  | 0.0  | 0.1  |
| Gross Domestic Product                               | 1.4  | 2.9  | 2.9  | 3.0  | 3.0  |

| Other macroeconomic variables                         |      |      |      |      |      |
|---|------|------|------|------|------|
|   | 2014 | 2015 | 2016 | 2017 | 2018 |
| Unemployment rate (in %)                              | 24.4 | 22.1 | 19.8 | 17.7 | 15.6 |
| Full-time Equiv. Employment (YoY Growth)              | 1.2  | 3.0  | 3.0  | 2.9  | 2.9  |
| Unit Labour costs (YoY Growth)                        | -0.4 | 0.3  | 1.1  | 1.3  | 1.4  |
| Net lending(+)/borrowing(-) with RoW (% of GDP)       | 1.0  | 1.7  | 1.8  | 1.6  | 1.4  |
| GDP deflator (YoY Growth)                             | -0.5 | 0.6  | 0.9  | 1.2  | 1.6  |
| Deficit Excl. Financial Sector One-Offs (in % of GDP) | -5.7 | -4.2 | -2.8 | -1.4 | -0.3 |
| Primary Deficit(-)/Surplus(+) Excl. Financial Sector  | -2.4 | -1.1 | 0.1  | 1.2  | 2.2  |
| Debt/GDP ratio (in % of GDP)                          | 97.7 | 98.9 | 98.5 | 96.5 | 93.2 |

| Underlying assumptions                     |      |      |      |      |      |  |
|--|------|------|------|------|------|--|
|  | 2014 | 2015 | 2016 | 2017 | 2018 |  |
| USD/€ exchange rate                        | 1.3  | 1.1  | 1.1  | 1.1  | 1.1  |  |
| World GDP growth, excl. EU (YoY Growth)    | 3.7  | 4.0  | 4.4  | 4.5  | 4.6  |  |
| World Import Volume, excl. EU (YoY Growth) |      | 3.9  | 5.2  | 5.5  | 6.0  |  |
| Spanish Export Market Growth (YoY Growth)  |      | 3.8  | 4.9  | 5.2  | 5.4  |  |
| Euro Area GDP growth (YoY growth)          | 0.9  | 1.5  | 1.9  | 2.1  | 2.2  |  |
| Oil prices (Brent, USD/barrel)             | 99.4 | 61.5 | 68.8 | 68.8 | 68.8 |  |

Sources: Ministerio de Economía y Competitividad, OECD, IMF and European Commission.

Link to Data

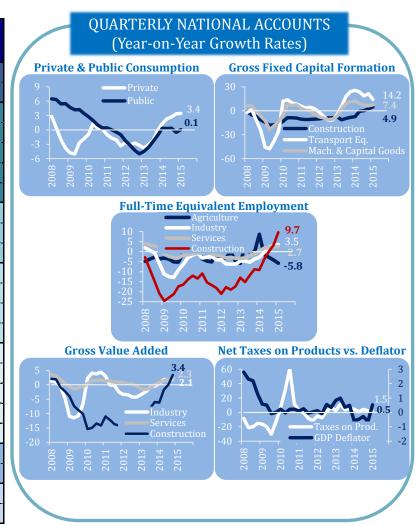
<sup>\*</sup> Contributions to GDP in p.p.





## **Recent macroeconomic indicators**

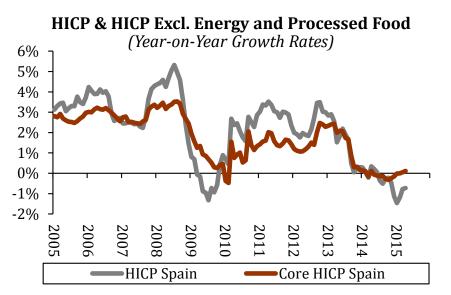
|                     |  | 2011   | 2012   | 2013   | 2014   | Last   | Date     |
|---------------------|--|--------|--------|--------|--------|--------|----------|
| PUBLIC              | Deficit, excl. financial sector one-offs (% GDP) | -8.9   | -6.6   | -6.3   | -5.7   | -5.7   | 2014Q4   |
| SECTOR              | Debt to Gross Domestic Product (% GDP)           | 69.2   | 84.4   | 92.1   | 97.7   | 97.7   | 2014Q4   |
|                     | Wage increase agreed (y-o-y growth)              |        | 1.7%   | 0.6%   | 0.6%   | 0.2%   | Apr 2015 |
|                     | Unit labour costs. Total economy (y-o-y growth)  | -1.1%  | -3.0%  | -0.4%  | -0.4%  | 1.0%   | 2015Q1   |
| LABOUR<br>MARKET    | Productivity per employee (y-o-y growth)         | 2.0%   | 2.5%   | 2.1%   | 0.2%   | -0.1%  | 2015Q1   |
|                     | Private Sector Employment (y-o-y growth)         | -2.4%  | -4.1%  | -2.2%  | 1.5%   | 3.3%   | 2015Q1   |
|                     | Unemployment rate (in % of Active Population)    | 21.4%  | 24.8%  | 26.1%  | 24.4%  | 23.8%  | 2015Q1   |
|                     | Manufacturing PMI (Index >50> expansion)         | 47.3   | 43.8   | 48.5   | 53.2   | 55.8   | May 2015 |
| SUPPLY<br>SIDE      | Services PMI (Index >50> expansion)              | 46.5   | 43.1   | 48.3   | 55.2   | 58.4   | May 2015 |
| SIDE                | Industrial Production Index (y-o-y growth)       | -1.5%  | -6.6%  | -1.6%  | 1.2%   | 2.9%   | Mar 2015 |
|                     | Sales in Large Companies (y-o-y growth)          | -3.4%  | -6.0%  | -2.9%  | 2.4%   | 8.2%   | Mar 2015 |
| DEMAND              | Retail sales index deflated (y-o-y growth)       | -5.6%  | -7.4%  | -3.9%  | 1.1%   | 4.3%   | Apr 2015 |
| SIDE                | Passenger car registrations (y-o-y growth)       | -19.2% | -12.1% | 4.1%   | 18.8%  | 15.2%  | May 2015 |
|                     | Composite Consumption Indicator (y-o-y growth)   | -1.8%  | -2.8%  | 1.0%   | 3.9%   | 5.5%   | Mar 2015 |
|                     | Current account balance (% GDP)                  | -3.2%  | -0.3%  | 1.4%   | 0.8%   | 1.0%   | Mar 2015 |
|                     | Current & Capital Account (% GDP)                | -2.8%  | 0.2%   | 2.1%   | 1.2%   | 1.3%   | Mar 2015 |
| EXTERNA<br>L SECTOR | Net International Investment Position (% GDP)    | 88.9%  | -90.0% | -93.8% | -93.5% | -93.5% | 2014Q4   |
| Locton              | Exports of goods (y-o-y growth)                  | 15.2%  | 5.1%   | 4.3%   | 1.8%   | 12.5%  | Mar 2015 |
|                     | Goods & Services Balance (€ mn)                  |        | 16,451 | 35,731 | 27,239 | 28,800 | Mar 2015 |
| FINANCIA            | Equity to Assets Ratio (in %)                    | 6.4    | 6.4    | 6.8    | 7.9    | 7.9    | 2015Q1   |
| L SECTOR            | Loan to Deposits Ratio (in %)                    | 151.1  | 151.0  | 130.2  | 122.8  | 120.2  | 2015Q1   |
| PRIVATE             | Gross debt. Non financial corporates (% GDP)     | 131.9  | 124.5  | 117.5  | 111.1  | 111.1  | 2014Q4   |
| DEBT                | Gross debt. Households. (% GDP)                  | 81.4   | 79.4   | 75.2   | 71.3   | 71.3   | 2014Q4   |





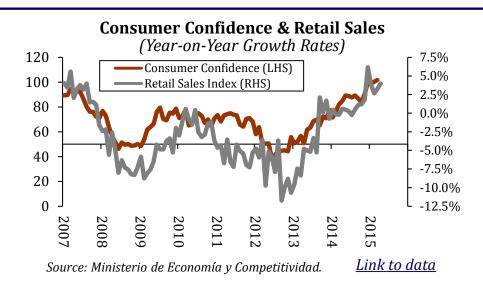
# Consumer confidence at early 2007 levels

- ▶ Consumer confidence is picking up and already at early 2007 levels
- In line with recent developments in the labour market and retail sales, amongst other indicators
- ▶ Core inflation is starting to recover after a protracted period low inflation but despite these developments the favourable inflation differential vs. the European Union remains

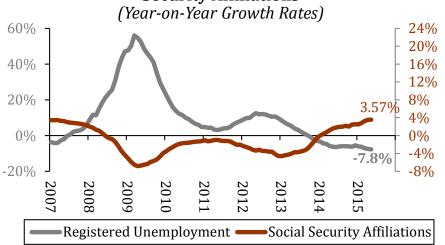


Source: Ministerio de Economía y Competitividad.

Link to Data







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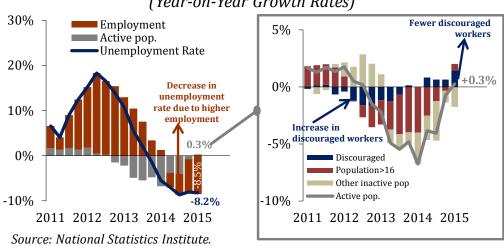




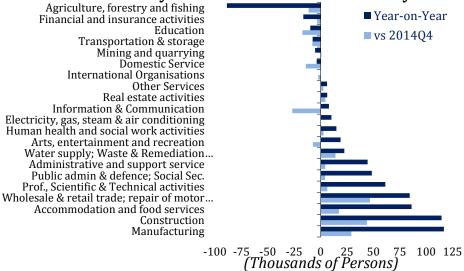
# The unemployment rate is falling thanks to broad-based expansion

- ▶ Employment creation is broad-based across a series of economic branches and spreading trough secondary and tertiary sectors
- ► The improvement is especially intense in Manufacturing, Accommodation Services, Professional, Scientific & Technical activities
- ▶ Unlike in late 2013, the fall in the unemployment rate is now mainly explained by employment creation and not by a decline in active population

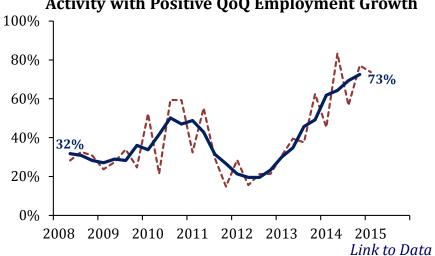
# Breakdown of the Growth Rate of Unemployment into Changes in its Components: Active Population and Employment (Year-on-Year Growth Rates)



#### Labour Force Survey Breakdown by Branches of Economic Activity



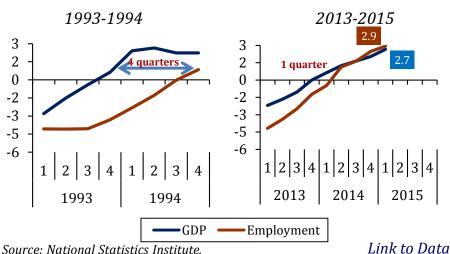
Weighted Average Percentage of Branches of Economic Activity with Positive QoQ Employment Growth



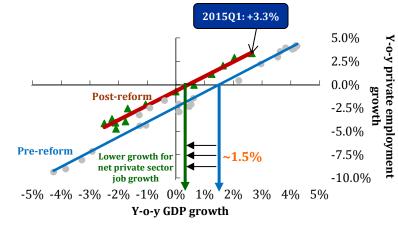
# Structural transformation of labour dynamics

- The labour market reform and the activation policies have positively impacted labour market dynamics. The minimum growth needed for net private sector job creation has declined, while productivity growth has stabilised → the lag between GDP growth and employment creation has diminished to one quarter
- ▶ 2014-2015 reforms of the activation policies with special emphasis on productivity, youth and structural unemployment

#### Lag Between GDP Growth & Employment



# Growth Required for Private Employment Creation (Quarterly Data, Seasonally and Calendar Adjusted)

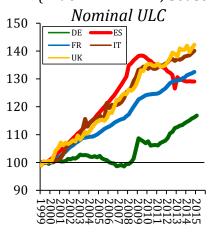


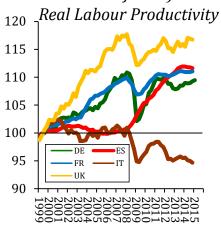
Source: National Statistics Institute.

Link to Data

#### **Productivity and Unit Labour Costs**

(Index 1999=100, Seasonally and Calendar Adjusted)





Source: Eurostat.

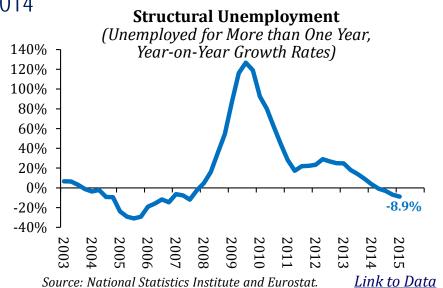
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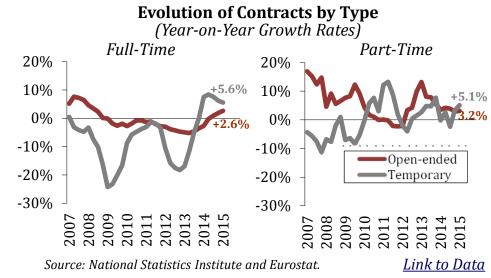


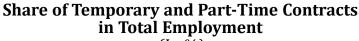


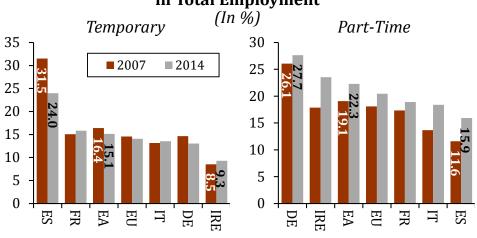
# Recovery of full-time open-ended contracts & declining structural unemployment

- ▶ Full-time, open ended contracts have increased in the second half of 2014, for the first time since 2008-Q4
- Share of part-time jobs in total jobs has increased throughout the last years, but still remains well below EU average. In contrast, the share of temporary contracts has declined to minimum levels, but is above EA-average levels
- Structural unemployment is declining since 2014









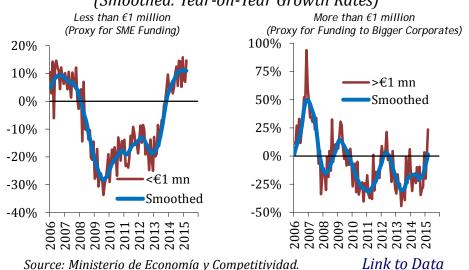
Source: National Statistics Institute and Eurostat.

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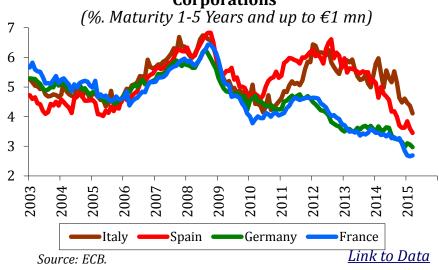
# New credit flows to households & corporates picking up

- Lending rates for loans up to €1 million have fallen significantly in 2014 and are now much closer to core country levels
- ► SME funding and new credit to households continued to improve. Loans for up to €1 million are growing above 10% year-on-year
- ▶ Loans for consumption are growing since 2013 and loans for house purchase since January 2014

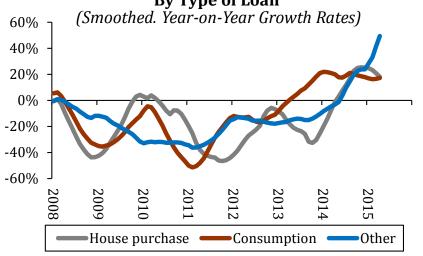
# New Credit to Non-Financial Firms by Size of Loan (Smoothed. Year-on-Year Growth Rates)



#### Lending Rates of New Loans to Non-Financial Corporations



#### New Credit Flows to Households By Type of Loan

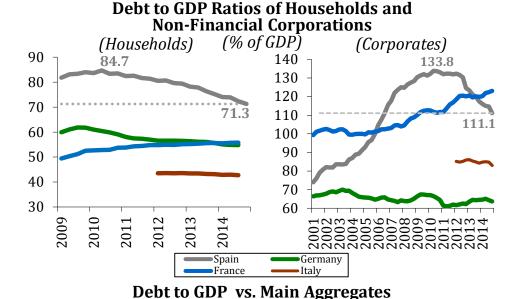


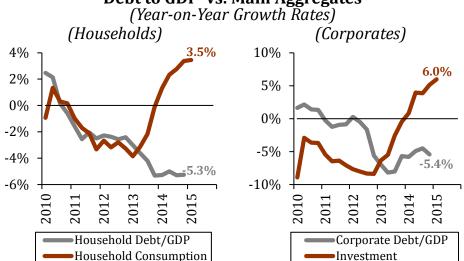




# Deleveraging of the private sector

- ► Since 2010Q2 the private sector has reduced its indebtedness levels by more than €426 bn:
  - Firms have reduced their debt stock by €267.3 bn
  - Households have reduced their debt stock by €159.1 bn
- Despite recent trends in consumption and investment the pace of deleveraging has not diminished; debt to GDP ratios of households and corporations declining at a rate above 5% per year





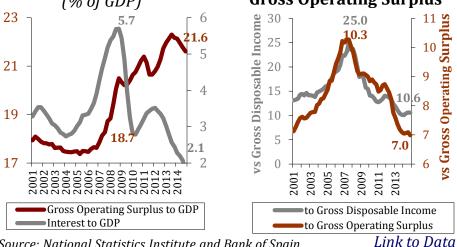
Source: ECB, Bank of Spain and National Statistics Institute.

<u>Link to Data</u>

# Scenarios for corporate and household debt

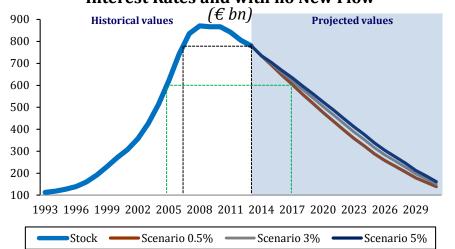
- ▶ Firms are generating savings and concentrated reducing their debt levels. Liabilities to operating surplus below early 2000s indicates sounder cash-flow environment
- Projections of existing mortgage amortisation schedules point in the direction of a fast deleveraging process
  - ☐ By 2018 the Household Debt/GDP ratio will be in line with the current ratios of Germany or France
  - ☐ By 2020-2023 the existing mortgage stock would be halved vs. today's levels

#### **Gross Operating Surplus and** Liabilities Excl. Equity to Gross Disposable Income and Interest Paid **Gross Operating Surplus** (% of GDP) 23



Source: National Statistics Institute and Bank of Spain.

# Deleveraging Scenarios of Mortgage Debt at Different Interest Rates and with no New Flow



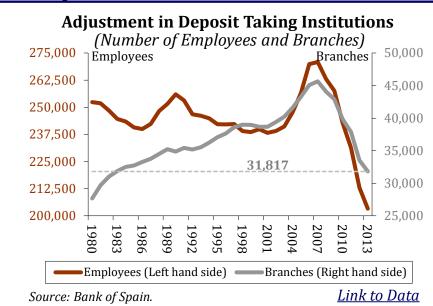
Source: Santander GBM Research.

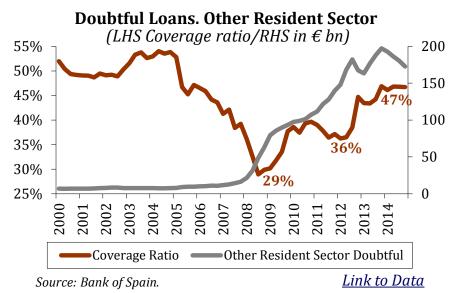




# Adjustment and recapitalisation of the financial system

- ▶ The winding-down of the financial sector has removed the excess capacity built up during the housing boom
- ► Capital increases and voluntary liability management exercises in the last 4 years above €100 bn:
  - ☐ FROB and Deposit Guarantee Fund: €59 bn
  - Burden-sharing exercises: €13.6 bn
  - □ Private capital increases in excess of €25 bn
- Coverage ratios of doubtful loans to "other resident sector" has increased from 36% in 2012Q1 to 47% by 2014Q4



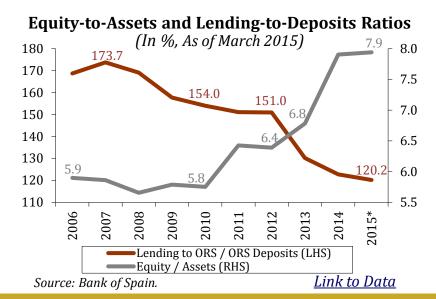


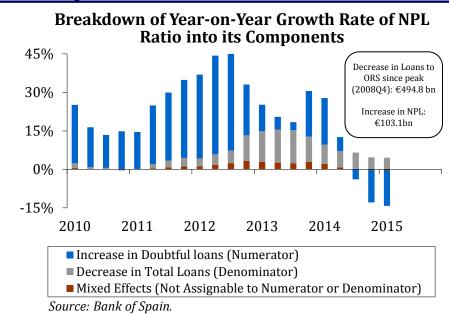


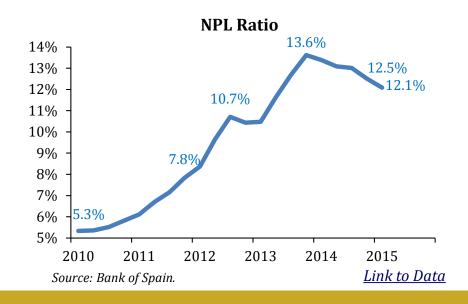


# Adjustment and recapitalisation of the financial system (II)

- Increase in the quality and quantity of information provided by banks, including on refinanced loans
- Disclosure requirements have been enhanced and harmonised for all entities in key areas of their portfolios such as restructured and refinanced loans, NPLs, asset quality across asset classes, concentration by sector, etc.
- Doubtful loans declining since 2014Q3
- Improving equity-to-asset ratio and funding gap





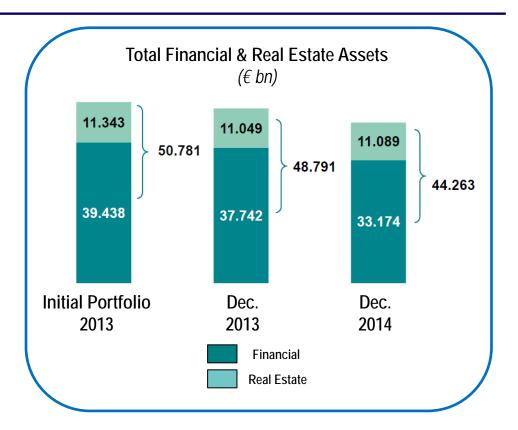






# SAREB – asset management company

- Sareb has recently announced the results for 2014, its second full year of activity:
  - 24,000 real estate assets sold
  - 25 major wholesale operations
- ► Turnover has increased by 23% to an amount of €5,115 million, reflecting the recent improvement in the housing sector
- Redemption of senior debt in 2014 reached €3,400 million; in two years Sareb has written-off a total of €5,4 billion (11%) of its senior debt, which is guaranteed by the State



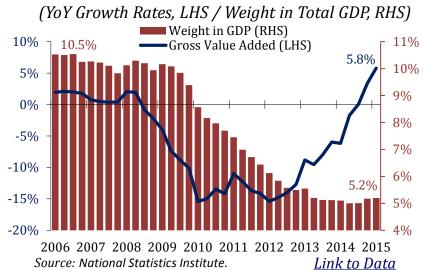




# Incipient recovery in Spain's construction sector

- ▶ Though transaction levels are still modest, the number of transactions of dwellings, as well as mortgages and new loans indicates a rebound from the lows reached in 2013
- The gross value added generated by the construction sector is expanding since 2014Q2, for the first time since 2008
- Prices bottomed-out around mid-2014, and have shown a moderate upward trend

#### Gross Value Added in Construction



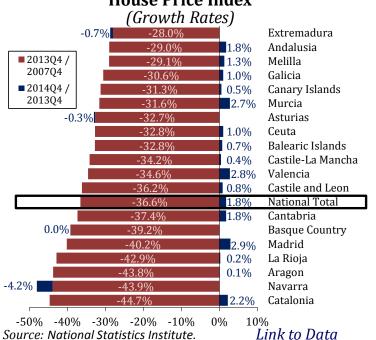
# Nominal Housing Price Adjustment Since the Peak in Each Province



Source: Ministerio de Fomento.

Link to Data

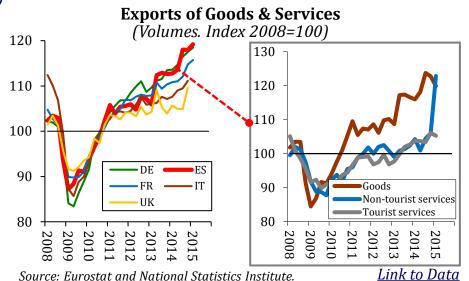
#### **House Price Index**

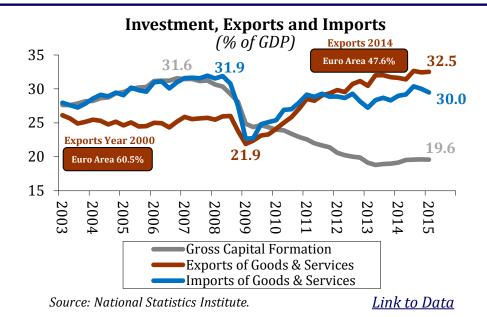


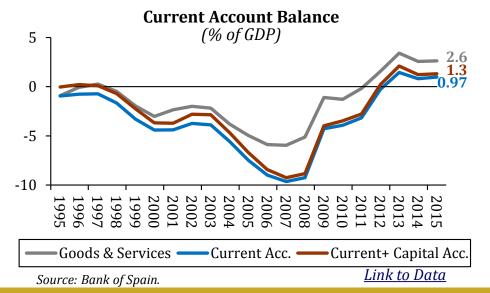


### From net borrower to net lender

- ▶ The weight of exports in GDP has increased from 21.9% in 2009Q1 to 32.5% by 2015Q1
- Investment has stabilised since 2013 but far from 2007 levels: from 31.6% of GDP to 19.6%, converging with Euro Area average
- ▶ The current account has registered its second consecutive yearly surplus in 2014, +0.8 pp of GDP, supported by falling oil prices and accelerating real goods exports +4.2% year on year in 2014





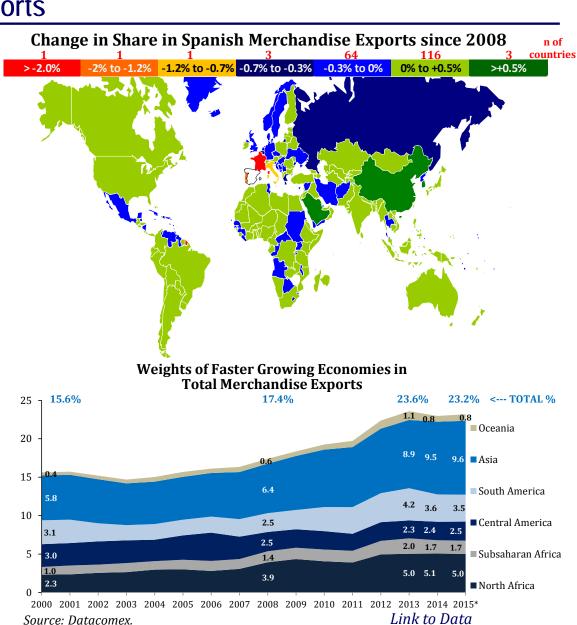






# More geographic diversification exports

- In a context of increasing exports, diversification has played an important role
- Increasing share of exports towards Africa, Asia, America and Oceania & lower export share of France, Portugal Italy and Russia
  - The weight of faster growing economies has increased from 15.6% of total in the year 2000 to 23.2% by March 2015
  - Merchandise trade to the Euro Area represents 50% (March 2015) vs. 60.5% in the year 2000



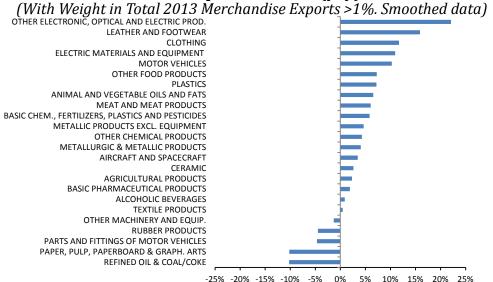




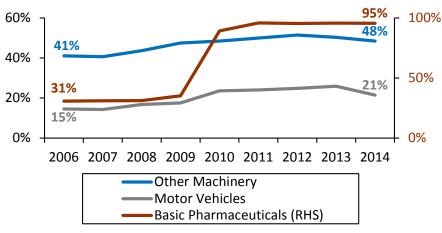
# Imports of capital goods related to increasing investment & re-exports

- Large ticket orders in 2013 in specific types of goods (Navantia, Mecca-Medina high speed project, etc.) impacted at the beginning of 2014
- Merchandise imports are a reflection of the impulse in consumption, investment and capacity utilisation in the manufacturing sector (vehicles for professional use, machinery, etc.)
- Intermediate good intensity of imports signals structural changes in the economy

**Main Export Products (yoy)** 

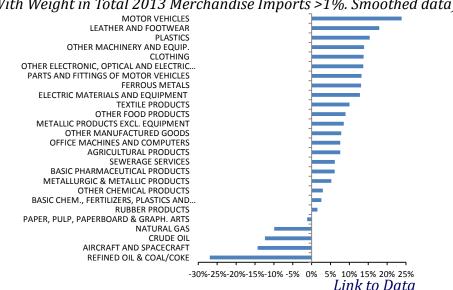


#### **Intermediate Imports as a Percentage of Total Imports in Selected Sectors**



**Main Import Products (yoy)** 

(With Weight in Total 2013 Merchandise Imports > 1%. Smoothed data)



- 1. Transformation of Spain's Growth Model
- 2. Spanish Economic Policy
- 3. The Funding Programme of the Spanish Treasury





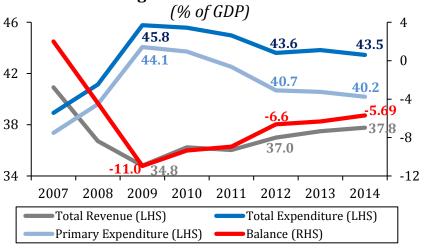
# Fiscal consolidation in 2014: efficiency gains & expenditure reduction

▶ Emphasis on expenditure reduction; mainly driven by efficiency gains in the Public Administrations

| Net<br>Lending(+)/Borrowing(-) | ESA 2010 |       |       |       |  |  |  |
|--------------------------------|----------|-------|-------|-------|--|--|--|
| (% of GDP)                     | 2011     | 2012  | 2013  | 2014  |  |  |  |
| Central Government             | -5.10    | -4.12 | -4.22 | -3.50 |  |  |  |
| Regional Governments           | -3.34    | -1.84 | -1.52 | -1.66 |  |  |  |
| Local Governments              | -0.40    | 0.31  | 0.52  | 0.53  |  |  |  |
| Social Security                | -0.10    | -0.96 | -1.11 | -1.06 |  |  |  |
| <b>General Government</b>      | -8.94    | -6.62 | -6.33 | -5.69 |  |  |  |

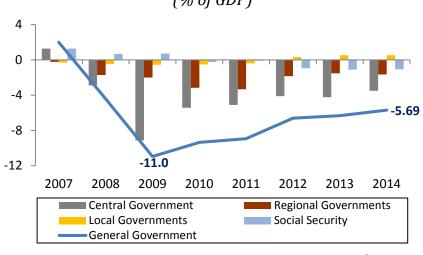
Excluding financial sector assistance. 2011 figures exclude 2009 settlements of the Regional Funding System

#### Revenue and Expenditure of the General Government Excluding Financial Sector One-Offs



Source: Ministerio de Hacienda y Administraciones Públicas.

# Net Lending(+)/Borrowing(-) by Subsector (% of GDP)



Link to Data





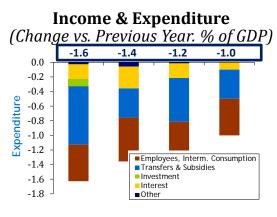
### Fiscal consolidation 2015-2018: no fiscal relaxation

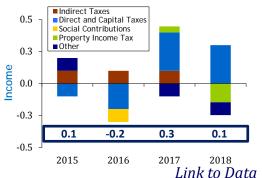
- ▶ 2015 & 2016 deficit targets of 4.2% and 2.8%, respectively, in line with Council Recommendations
- ▶ Despite leaving the Excessive Deficit Protocol, structural adjustment is set to continue in the forecast horizon → no fiscal relaxation

| Net Lending(+)/Borrowing(-). (% of GDP). Excl. Financial |       |      |      |      |      |
|--|-------|------|------|------|------|
| Sector One-Offs  | 2014  | 2015 | 2016 | 2017 | 2018 |
| Central Government                                       | -3.50 | -2.9 | -2.2 | -1.1 | -0.2 |
| Autonomous Regions                                       | -1.66 | -0.7 | -0.3 | -0.1 | 0.0  |
| Local Governments  | 0.53  | 0.0  | 0.0  | 0.0  | 0.0  |
| Social Security Administrations                          | -1.06 | -0.6 | -0.3 | -0.2 | -0.1 |
| General Government                                       | -5.69 | -4.2 | -2.8 | -1.4 | -0.3 |

| Cyclical Evolution. Including Financial Sector One-Offs |      |      |      |      |      |
|---|------|------|------|------|------|
| Cyclical Balance  | -4.5 | -3.2 | -2.1 | -1.0 | -0.1 |
| Cyclically Adjusted Balance                             | -1.3 | -1.0 | -0.7 | -0.4 | -0.2 |
| Structural Balance                                      | -0.9 | -0.7 | -0.6 | -0.3 | -0.2 |
| Primary Structural Balance                              | 2.4  | 2.3  | 2.3  | 2.3  | 2.3  |

Source: Ministerio de Economía y Competitividad.







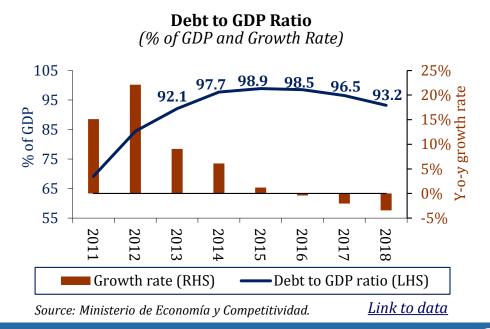


# Debt to GDP path 2015-2018: debt to peak below 100% in 2015

- ▶ Debt to GDP ratio set to peak in 2015 at 98.9%. In 2016 the positive primary balance and nominal GDP growth will cause the ratio to fall below 98.5% of GDP
- At the end of the forecast horizon, under the baseline scenario, the ratio would progressively fall to 93.2% of GDP

| Debt to GDP Dynamics (% of GDP)                  |      |      |      |      |      |
|--|------|------|------|------|------|
|  | 2014 | 2015 | 2016 | 2017 | 2018 |
| Central Government                               | 97.7 | 98.9 | 98.5 | 96.5 | 93.2 |
| Contributions to Growth in the Debt to GDP Ratio |      |      |      |      |      |
| Primary Balance (incl. Financial Sector)         | -2.5 | -1.1 | 0.1  | 1.2  | 2.2  |
| Interest Paid                                    | 3.3  | 3.1  | 2.8  | 2.6  | 2.5  |
| Nominal GDP Growth                               | -0.8 | -3.4 | -3.7 | -4.0 | -4.2 |
| Stock-Flow Adjustments                           | 0.6  | 0.4  | 0.5  | 0.6  | 0.6  |
| Implicit Interest Rate                           | 3.58 | 3.24 | 2.98 | 2.79 | 2.68 |

#### Breakdown of the Change in the Debt to GDP Ratio into its Components 20.0 (% of GDP) ■ Change in Nominal GDP 17.5 ■ Financing Needs 15.0 ■ FLA 12.5 +1.2 10.0 **■** Factoring 7.5 FFPP 5.0 EFSF 2.5 FADE 0.0 ■ Hydro-Carbon Tax -2.5 Financial Sector Recap. -5.0 -7.5 Other 2014 2015 2011 2012 2013 Link to data Source: Ministerio de Economía y Competitividad





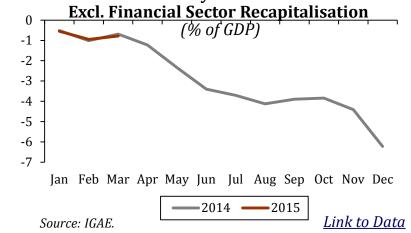


# Budgetary execution in 2015

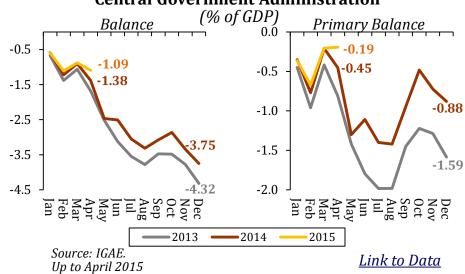
Monthly budgetary execution highlights:

- ☐ Central Government (March 2015 data): deficit €9.1 bn vs. €7.8 bn by March 2014
  - Central Govt. Administration (<u>April</u> 2015 data): deficit €12.0 bn vs. €14.6 bn in April 2014; primary deficit has decreased to €2.1bn, vs. a primary deficit of €4.8 bn by April 2014
- Regional Governments (March 2015 data): deficit reached €2.2 bn vs. €2.9 bn by March 2014
- □ Social Security Administrations (March 2015 data): the Social Security posted a surplus of +€2.7 bn vs. +€3.4 bn by March 2014

# Combined Deficit of Central & Regional Governments and Social Security Administrations.



# Breakdown of the Budget Balance of the Central Government Administration





# **STRUCTURAL REFORMS**



# Three years of structural reforms



**Labour Market** 

**Budgetary Framework** 

**Financial Sector** 

#### 2013: Second Generation Reforms

Labour Market Reform

**Budgetary Plan 2013-2014** 

**Services/Product Markets** 

**Pension System Reform** 

**Serv. Market Liberalisation** 

**Single Market Law** 

**Local Administrations** 

**De-indexation** 

**Financial Sector Reform** 

**Strategic Plan for Exporters** 

**ICO Mediation Credit Lines** 

### **Main Reforms 2014-2015**

IMPLEMENTATION OF REFORMS ADOPTED IN 2012-2013 Job Activation Strategy and Plan for Youth Employment

Reform of the Active Labour Market Policy Framework

Reform of the Tax System New Legal Framework for Disintermediati on and Promotion of Capital Markets for SMEs Measures to
Facilitate
Corporate
Recovery & Debt
Restructuring

Reform of the Insolvency Regime

Second Opportunity Law

Economic Structural Reforms

Public Sector Reforms

Financial Sector Reforms

Links to detailed presentations describing the Reform Agenda

Balance Reforms. Three years in Government

OECD: CORA Reforms





# Country Specific Recommendations. June 2014 - March 2015 (I)

#### **Fiscal Budget**

| 1. Reinforce the budget strategy                             | → 2015 Budgetary Plan and Fiscal Reform  |
|--|--|
| 2. Structural reforms to increase adjustment capacity        | → De-indexation Law  |
| 3. Structural Adjustment towards MTO                         | $\rightarrow \begin{array}{c} \text{Frontloading of structural effort since} \\ \rightarrow & 2012 \end{array}$    |
| 4. Operational Independent<br>Fiscal Authority               | → AIReF operational since 2014   |
| 5. Budgetary preventive, corrective and enforcement measures | Economic & Financing Plans 2014-  → 2015//Publication of average payment periods to suppliers                      |
| 6. Systematic Review of Expenditure                          | Working Group for the Permanent Public  → Expenditure Rationalisation // CORA Group                                |
| 7. Rationalisation of<br>Pharmaceutical Expenditure          | Framework Agreement for Centralised  → Purchases // Revision of reference prices & improvement in e-administration |
| 8. Reform of the Tax System                                  | $\rightarrow$ Approved in 2014, in place since January $1^{st}$ 2015 (See slide 24)                                |
| 9. Reduce tax wedge  | Social Security contributions' flat rate up  → to 2015Q1. From 2015Q2 minimum  exempt of €500 for permanent hiring |
| 10. Fight against tax evasion                                | $\rightarrow \begin{array}{l} \text{Forthcoming CIT Regulation and General} \\ \text{Tax Law} \end{array}$         |

#### **Public Administrations**

| Implementation of<br>reccommendations of the<br>Committee for the Reform of<br>the Public Administrations                             | $\rightarrow$ | High degree of completion. 58% compliance, 129 measures impleneted, 93 in execution. Estimated savings in the period 2012-2015: €37,620 mn   |
|---|---------------|--|
| Transparency in     administrative decisions &     control mechanisms   | $\rightarrow$ | Transparency law // Draft Organic Law on the Control of Political Parties  |
| 3. Monitoring of fight against<br>shadow economy &<br>undeclared work   | $\rightarrow$ | Tax reform // Periodical data on fight<br>against undeclared work // New Law on<br>Labour Inspection to enhance surveilance  |
| 4. Adopting pending reforms<br>on the judiciary structure and<br>judicial map; ensuring swift<br>implementation of adopted<br>reforms | $\rightarrow$ | Draft Law on Voluntary Jurisdiction in<br>Parliament, modifying division of tasks<br>among courts // Reform of the Organic<br>Law of the General Council of the Judiciary<br>Reform of the Code of Civil & Criminal<br>Procedure |

#### **Social Inclusion & Poverty**

| 1. Assess and implement<br>National Action Plan on Social<br>Inclusion         | $\rightarrow$ | Specific Projects via the FEAD & EFPC.<br>Spanish FEAD Programme adopted in Dec<br>2014 // National Strategy for Homeless<br>2015-2020                        |
|--|---------------|---|
| 2. Administrative<br>coordination between<br>employment and social<br>services | $\rightarrow$ | Social Inclusion Network establishing protocol for coordination and roadmap for most vulnerable social groups // Assessment of current Basic Income model     |
| 3. Targeting of family support mechanisms and quality services                 | $\rightarrow$ | 2014 Agreement with employers associations and unions on social inclusin // Roadmap of social and unemployment benefits // New incentives under fiscal reform |

#### **Sector Specific Reforms**

| 1. Elimination of the electricity tariff deficit                   | $\rightarrow$ | Diverse regulations tackle electricity $\&$ gas tariff deficits, especially Law 24/2013   |
|--|---------------|---|
| 2. Addressing insolvent toll motorways                             | $\rightarrow$ | Limitation of contingent liabilities arising from concession contracts & modification of insolvency procedures  |
| 3. Independent council to assess major infrastructure projects     | $\rightarrow$ | Council members to be appointed from academia & stakeholders  |
| 4. Ensuring effective competition in freight & passenger transport | $\rightarrow$ | Initial licenses (7 years) partially open up competition in rail transport. After expiry corridor Madrid-Valencia-Alicante-Murcia-Castellan fully append to competition |

#### **Financial Market Reforms**

| 1. Reform of the savings banks   | $\rightarrow$ | Public Hearing of Draft Circular on<br>Savings Banks and Banking Foundations<br>& Development of Corporate Governance                         |
|--|---------------|---|
| 2. Promotion of sustained strong capitalisation of banks and monitoring of SAREB | $\rightarrow$ | Primary Legislation in place since 2014.<br>Finalisation of the implementation of CRD<br>& Solvency decree in 2015                            |
| 3. Measures to widen SMEs access to finance                                      | $\rightarrow$ | Bill on Corporate Financing in last stages<br>of Parliamentary approval // Law on<br>Venture Capital Entities in force // Fond-<br>ICO Global |
| 4. Modifications in the<br>Corporate Insolvency<br>Framework                     | $\rightarrow$ | 2014 Reform on the Insolvency and pre-<br>Insolvency proceedings // Further<br>insolvency and tender regulation in<br>H12015                  |

Country Specific Recommendations are published every spring, following months of analysis by the Commission. They focus on what can realistically be achieved in the next 12-18 months in line with the Europe 2020 strategy, the EU's long-term growth and jobs plan





# Country Specific Recommendations. June 2014 - March 2015 (II)

#### **Labour Market**

| Reducing labour market segmentation  | $\rightarrow$ | Social Security contributions' flat rate up to 2015Q1. From 2015Q2 minimum exempt of €500 for permanent hiring       |
|--|---------------|--|
| 2. Regular monitoring of labour market reforms                                       | $\rightarrow$ | Monitoring shared with EU<br>Commission//ECB//IMF/OECD/ILO   |
| 3. Promote real wage adjustment  | $\rightarrow$ | Collective Agreement for Collective<br>Negotiation 2012-2014 supported by<br>2012 Reform                             |
| 4. Strenghten linkage between job search and unemployment benefits                   | $\rightarrow$ | Extraordinary Activation Programme for long-term unemployed. Conditionality criteria extended to existing subsidies  |
| 5. Enhancement of<br>effectiveness and targeting of<br>active labour market policies | $\rightarrow$ | New active labour market policies // National Youth Guarantee System // Common Catalogue of Employment Services      |
| 6. Coordination of training and education  | $\rightarrow$ | Training for the Emplyment System in force in 2015 // OECD Skills Project // Basic Vocational Education and Training |
| 7. Modernising Public<br>Employment Services   | $\rightarrow$ | 2015 Activation Strategy and<br>Extraordinary Activation Programme for<br>long-term Unemployed                       |
| 8. Public-private cooperation in recruitment   | $\rightarrow$ | Framework agreement complemented by modifications to private recruitment and interim agencies' legislation           |
| 9. Support labour mobility via<br>Single Job Search Web                              | $\rightarrow$ | New national Web for employment and self-employment  |
|  |               |  |

#### **Youth Unemployment**

| Implementation and<br>evaluation of Youth<br>Entrepreneurship and<br>Employment Strategy                   | $\rightarrow$ | National Youth Guarantee System. By Sept 2014 already 33,000 persons registrations  |
|--|---------------|---|
| 2. Increase outreach of job-<br>offers & apprenticeships +<br>traineeships to non-registered<br>unemployed | $\rightarrow$ | Temporary hiring incentives extended up to June-2016 // Reinforcement of incentives for apprenticeships & traineeships  |
| 3. Reduce early school drop-<br>out  | $\rightarrow$ | In force since 2014.  |
| 4. Increased labour market relevance of vocaltional education and training                                 | $\rightarrow$ | LOMCE // New Basic Vocational Training<br>// Reform of Intermediate Vocational<br>Traing // Evaluation of education and<br>training curricula // Dual vocational<br>traing pilot projects |

#### **Goods & Services**

| 1. Swift implementation of<br>Market Unity Law  | $\rightarrow$ | A Screening process:   |
|---|---------------|--|
| 2. Reduction of time, cost and<br>number of procedures for<br>business creation   | $\rightarrow$ | Entrepreneurship Law. Subnational Doing<br>Business Report conducted by the<br>Worldbank expected by end-2015  |
| 3. Revision of existing regional planning regulations   | $\rightarrow$ | Ammmendment of Law on Retail Trade //<br>reduction of deadlines for license<br>concessions and introduction of tacit<br>approval principle   |
| 4. Identification of new<br>funding sources for the<br>National Strategy for Science,<br>Technology and Innovation<br>and making the State Research<br>Agency operational | $\rightarrow$ | Plan to Improve Growth, Competitiveness<br>and Efficiency includes, among others,<br>financial instruments managed by ICO,<br>CDTI and public-private projects //<br>Increase in 2015 R&I budget allocation by<br>4.8% |

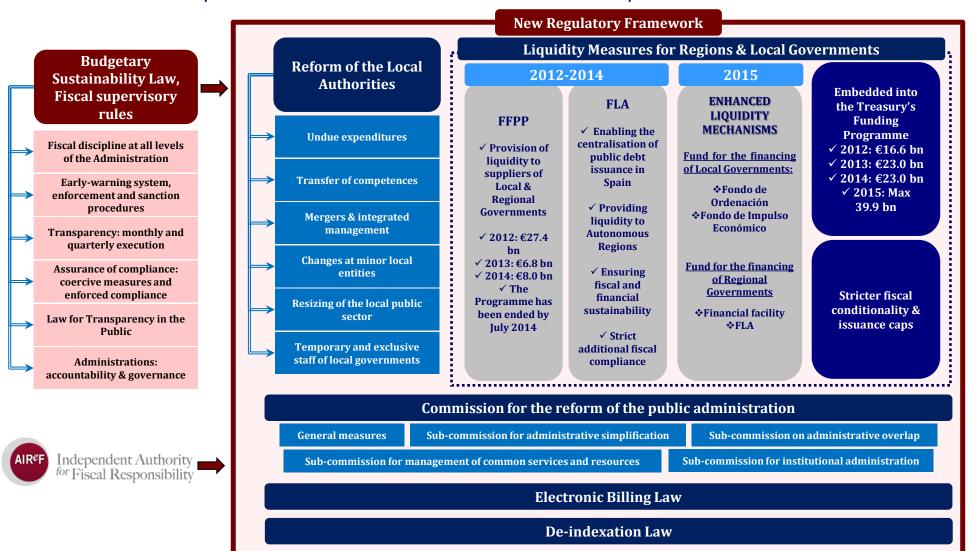
Country Specific Recommendations are published every spring, following months of analysis by the Commission. They focus on what can realistically be achieved in the next 12-18 months in line with the Europe 2020 strategy, the EU's long-term growth and jobs plan





# The reform of the public administrations (I)

▶ The reform of the public sector builds on the structural reform process initiated in 2012





# The reform of the public administrations (II)

- A highly devolved system of regional and local competencies, more than elsewhere in Europe
- ▶ Together with the resources provided by the Regional Financing System, regions have access to region-specific taxes, transfers from the General State Budgets, EU Funds...
- ► Since 2012 two auxiliary Funds were established by the Central Government → FLA and FFPP
- ▶ "Fund to Finance Supplier Payments" aimed at paying the territorial administrations (both regions and municipalities) for outstanding invoices and, hence, regularising the arrears. This Fund has been extinguished in July 2014. The outstanding debt has been assumed by the Spanish Treasury
- In 2015 the liquidity provision by the Treasury to Regions and Local Governments has a limit of €39.9 bn

|                       | Spain                        | Austria           | Germany            | Italy                           | Italy                                | France        | Belgium                  |
|-----------------------|------------------------------|-------------------|--------------------|---------------------------------|--------------------------------------|---------------|--------------------------|
|                       | 17 Autonomous<br>Communities | 9<br>Bundesländer | 16<br>Bundesländer | 5<br>Special Statute<br>Regions | 15<br>Regions<br>Ordinary<br>Statute | 26<br>Regions | 3 Regions<br>2 Com. Ling |
| Education             | ✓                            | ✓                 | ✓                  | ✓                               |                                      | ✓             | ✓                        |
| Health                | ✓                            | ✓                 | ✓                  | ✓                               | ✓                                    |               | ✓                        |
| Transport             | ✓                            | ✓                 | ✓                  | ✓                               | ✓                                    | ✓             |                          |
| Economy               | ✓                            | ✓                 | ✓                  | ✓                               | ✓                                    | ✓             |                          |
| Justice               | ✓                            | ✓                 | ✓                  |                                 |                                      |               |                          |
| Universities          | ✓                            |                   | ✓                  |                                 |                                      |               |                          |
| Police                | ✓                            |                   | ✓                  |                                 |                                      |               |                          |
| Infrastructures       | ✓                            | ✓                 | ✓                  | ✓                               |                                      |               |                          |
| Environment           | ✓                            | ✓                 |                    | ✓                               |                                      | ✓             |                          |
| Housing               | ✓                            | ✓                 |                    | ✓                               | ✓                                    |               |                          |
| <b>Local Entities</b> | ✓                            | ✓                 |                    | ✓                               |                                      |               |                          |
| Culture               | ✓                            |                   |                    |                                 |                                      | <b>√</b>      | ✓                        |
| Tourism               | <b>V</b>                     |                   |                    |                                 |                                      | <b>√</b>      |                          |
| Employment            | <b>✓</b>                     |                   |                    |                                 |                                      | ✓             |                          |
| Social Services       | ✓                            |                   |                    |                                 |                                      |               |                          |

| Autonomous<br>Community | FLA (€ bn)<br>(2012-<br>2014) | FFPP<br>(€ bn) | TOTAL |
|-------------------------|-------------------------------|----------------|-------|
| Catalonia               | 25.4                          | 6.6            | 32.0  |
| Valencia                | 13.0                          | 7.6            | 20.6  |
| Andalusia               | 11.4                          | 5.0            | 16.4  |
| Castile - La Mancha     | 3.5                           | 4.0            | 7.5   |
| Murcia                  | 2.5                           | 1.8            | 4.3   |
| Balearic Islands        | 2.6                           | 1.3            | 4.0   |
| Canary Islands          | 2.6                           | 0.3            | 2.9   |
| Madrid                  |                               | 1.3            | 1.3   |
| Cantabria               | 0.8                           | 0.3            | 1.1   |
| Castile and Leon        |                               | 1.1            | 1.1   |
| Asturias                | 0.8                           | 0.2            | 1.0   |
| Extremadura             |                               | 0.4            | 0.6   |
| Aragon                  |                               | 0.5            | 0.5   |
| La Rioja                |                               | 0.1            | 0.1   |
| Local Governments       |                               | 11.6           | 11.6  |





# Tax reform: modernising the tax system

- The Government's draft law was presented on June 20th
- Aims at reducing taxation on labour, to strengthen competitiveness, to promote saving and investment, and modernise Personal and Corporate Income tax
- Reinforcement of the fight against tax L

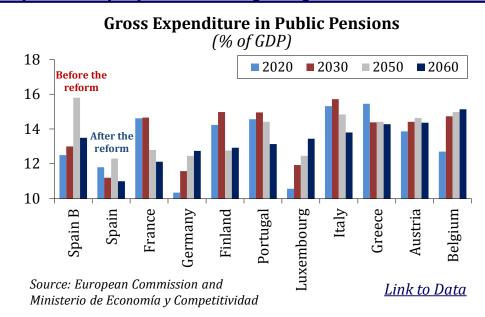
| Changes to Personal Income<br>Tax   | Changes to Tax on Capital  | Changes to Corporate Income Tax   | VAT  | Fight Against Tax<br>Fraud  | R&D and cultural investment   |  |
|---|--|---|--|---|---|--|
| ► Reduction in number of tranches and rates in two years  | ► Lower rates in two years and more progressive  | ► Reduced general rate: from 30% to<br>25% in two years (reduced rate for new<br>firms 15%)   | ► Health care products   | ► Lists of defaulters to be published   |   |  |
| ► Modification of personal  | ► Elimination of tax deduction for dividends   |   | VAT rate adapted to ECC regulations: -Intermediate products  | ► Annual publication of tax havens  | ► Extension of partial exemption (85%) of<br>the tax on electricity. Exemptions extended  |  |
| income allowance: - Higher personal income minima - Family tax deductions: enabling negative tax rates for large families and with dependent persons with serious | ► Capital gains generated in less<br>than 12 months no longer<br>penalised   | ▶ In the case of the financial sector kept<br>at 30% (out for credit cooperatives and<br>"Cajas Rurales)  | for drug development,<br>medical instruments and<br>equipment, medical<br>devices and<br>pharmaceutical products                                     | Tax audit process: New<br>deadlines and suspension<br>of Statutes of Limitation<br>in specific situations | to all productive processes in which the<br>costs of electricity exceeds 50% of<br>production costs   |  |
| disabilities  |  |   |  | ► Administrative<br>assessment in evidence of<br>tax fraud  | ► Substitution of deductions in CIT  • Deductions eliminated: - Environmental investments   |  |
| ► Limits to exemptions to<br>severance payments in case of<br>unjustified dismissal   | ► New savings instrument:<br>savings or insurance schemes<br>maintained longer than five<br>years ('Cuenta Ahorro 5'): | ► Update and simplification of  | ► New rules on the   | ► Tax assessment cases<br>are extended to<br>smuggling offenses   | <ul> <li>Expenses for vocational training</li> <li>Reinvestment of extraordinary benefits</li> <li>New deductions (favouring the deleveraging process):</li> <li>Capitalisation reserves. 10% of corporate income deducible if incorporated into</li> </ul> |  |
| ► Tax deductions for house rental: - Elimination for new rentals (Expenditure side) - Lower tax deductions for house rentals (Income side)                        | exempt form capital gains tax  | depreciation tables   | localisation of assets;<br>taxing at destination of<br>electronic,<br>telecommunications and<br>radio-television services<br>when the addressee is a | ► Better precision in the indirect assessment regime  | reserves Equalisation reserve for SMEs  • Limits to the financial expenditure deductions (favouring the deleveraging process, reduced to 30% of gross operating profit)   |  |
| ► Lower tax withholding for<br>professional and self-employed<br>workers with incomes below<br>€15,000  | ► Limit for deductible<br>contributions linked to pension<br>plans lowered to €8,000/year                              | ► No deductibility of equity securities impairments extended to fixed income portfolios and fixed assets  | private individual   | ► Interruption of the   |   |  |
| ► Limits to simplified method<br>('Modulos') to certain<br>professional activities  | ▶ Better fiscal treatment in case<br>of assets received in lieu of<br>payment if affected by<br>preference shares      | ► Limit to offset tax losses: 50%/25% depending on revenue in 2015; 60% in 2016 and 70% from 2017 onwards.  ► To maintain income from the CIT, in 2015 previous measures maintained |  | limitation period of<br>related tax obligations   | ► Incentives for cultural activities  |  |





# The Pension System reform reduces the impact of population ageing

- In December 2013, the Pension System Reform was approved. It introduced two factors to which pensions will be linked:
  - A yearly update factor which links pensions to the financial situation of the pension system, to the number of pensioners and to average pension
  - ☐ Life expectancy factor; will enter into force in 2019 and will be evaluated every 5 years
- Projections towards 2030-2060 point towards a stabilisation in gross expenditure in public pensions







# The labour market reform addresses Spain's most important imbalance

▶ The labour market reform tackles the main shortcomings of the Spanish labour market: high structural unemployment, high youth unemployment, duality, high employment volatility and wage indexation which limit gains in competitiveness

#### **Collective Bargaining**

- → Dynamic bargaining more responsive to the needs of businesses and workers
- → Move beyond the model of indexing salaries and wages
- → Balanced regulatory framework in line with economic circumstances
- Opting out from higher-level agreements
- 2 Priority of company-level agreements
- S Limiting the statutory extension rule of expired agreements up to one year (unlimited before)

#### **Internal Flexibility of Firms**

- → Avoiding lay-offs: rigidity fostered job cuts as a means of adjusting to economic changes
- → Lack of flexibility avoided innovation and gains in competitiveness
- Classification of workers based on skills not on professional occupations
- **2** Simplification of rules for the reallocation of workers
- Streamlining the adoption of significant changes in working conditions
- 4 Furloughs/Time-reductions if legitimate financial, productive or organisational reasons exist
- Distribution of working-time

#### **External Flexibility of Firms**

- → Reduction of severance pay for unfair dismissals
- → Clear and objective regulatory framework of fair dismissals
- Severance pay for unfair dismissal down to 33days/Max 24months of salary vs. 45days/Max 42 months
- 2 Clarification of fair dismissal causes (20days/Max 12 Mo)
- **3** Removal of administrative authorisation for collective layoffs
- 4 Elimination of procedural salaries
- Fair dismissals for economic causes of civil servants
- **6** Streamlining of dismissals based on absenteeism

#### **Contracts**

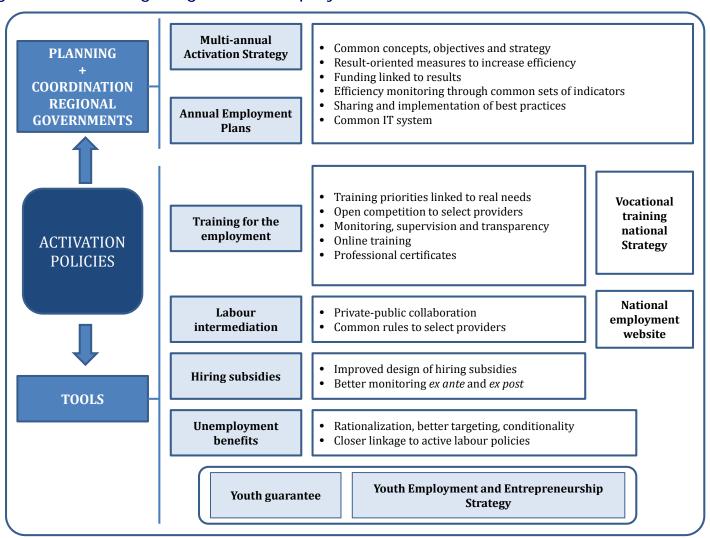
- Orisis contract: new contract for entrepreneurs aimed at small businesses. It has a one-year trial period. Tied to employment tax breaks and fiscal tax credit, specially for hiring young workers. Breaks and credits are designed to limit the dead-weight effect
- 2 Training and skill building: deep regulatory modifications to provide a structural change and develop a dual training system that allows a balance of training and work
- **3** Flexible regulation of telework
- 4 Part-time contract: increased flexibility, allowing overtime





# Activation policies & fight against unemployment

▶ Activation policies complement the labor reform. Spain has reformed its public employment services and launching new tools to fight against unemployment



- 1. Transformation of Spain's Growth Model
- 2. Spanish Economic Policy
- 3. The Funding Programme of the Spanish Treasury



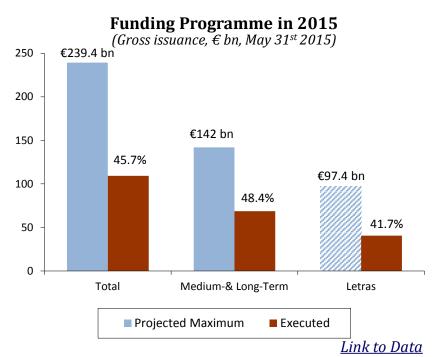


# The Treasury's Funding Programme for 2015

- ▶ The net funding target is 55 billion euros, practically identical to that of 2014. This target includes the enhanced liquidity mechanisms for Regions & Local Governments put in place in 2015. Despite having to deal with significantly higher redemption payments of medium- and long-term instruments, total gross funding will be below 2014s.
- Including Letras, the Spanish Treasury has issued €109.3 bn so far in 2015
- ▶ Up to May 31<sup>st</sup> the Spanish Treasury has funded €68.7 bn, a 48.4% of the expected amount of the regular medium- and long-term gross issuance, and €40.6 bn, a 41.7% of Letras

| (billion euros, in effective terms)  | Strategy 2015 |  |  |  |
|--------------------------------------|---------------|--|--|--|
| Total Net Issuance                   | 55.0          |  |  |  |
| Total Gross Issuance <sup>1,2</sup>  | 239.4         |  |  |  |
| Medium- and Long-Term <sup>2</sup>   |               |  |  |  |
| Gross Issuance                       | 142.0         |  |  |  |
| Net Issuance                         | 50.0          |  |  |  |
| Letras del Tesoro                    |               |  |  |  |
| Forecast Gross Issuance <sup>1</sup> | 97.4          |  |  |  |
| Net Issuance                         | 5.0           |  |  |  |

<sup>1</sup> Redemptions of Letras, and therefore also gross issuance, will depend on the Letras issuance stra tegy in 2015



<sup>2</sup> Includes debt in other currencies, Bonos & Obligaciones, and assumed debts





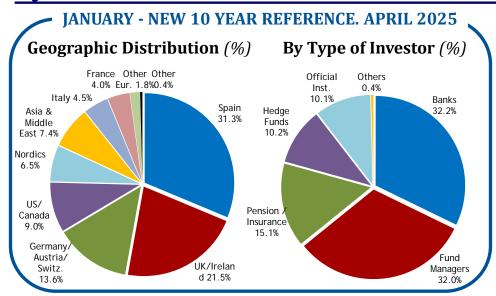
# The Treasury's Funding Programme for 2015

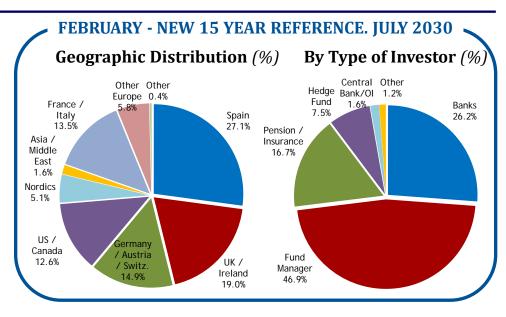
- ▶ The Treasury will cover most of the funding needs of Regions and Local Governments
- The bulk of the funding programme to be executed via auctions of Letras, Bonos & Obligaciones
  - As a novelty, in the first auction of each month the Treasury might include EA inflation-indexed bonds
- ▶ Issuance via syndications of new 10-, 15- and 30-year references
- ▶ The Treasury is open to the issuance of alternative instruments
  - Medium Term Notes in currency other than the Euro
  - □ Private Placements via the Primary Dealer's Group: efficiency, size & diversification of the investor base
  - ☐ As in 2014, possibility of special auctions
- ▶ Agility in the execution of Letras, Bonos & Obligaciones auctions: issuance range

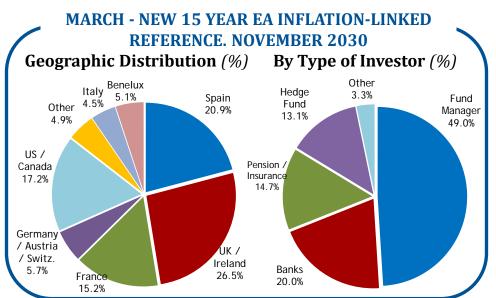


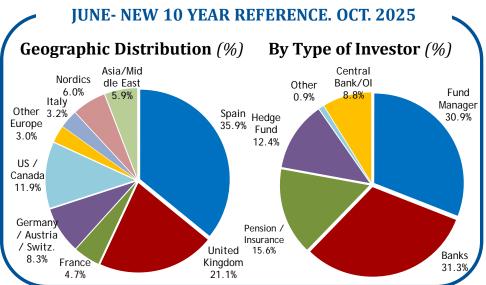


# Syndicated issuance in 2015









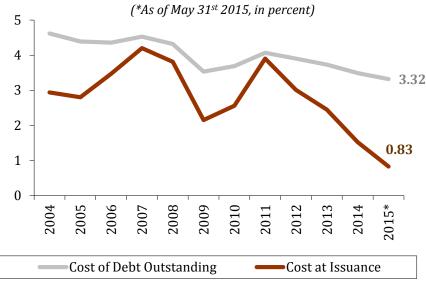
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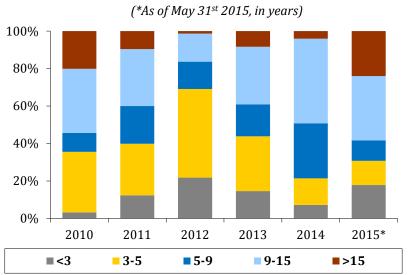


# Cost and life of debt: longer tenors at historically low rates

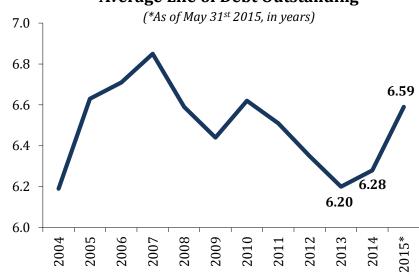
#### **Cost of Debt Outstanding and Cost at Issuance**



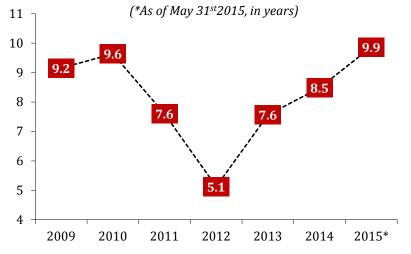
#### Marginal Life at Issuance of Bonos and Obligaciones



#### **Average Life of Debt Outstanding**



#### **Average Life at Issuance of Bonos and Obligaciones**

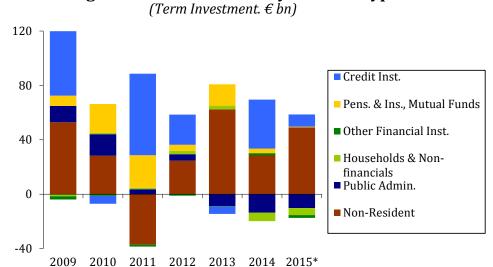


Source: Secretaría General del Tesoro y Política Financiera. Link to Data

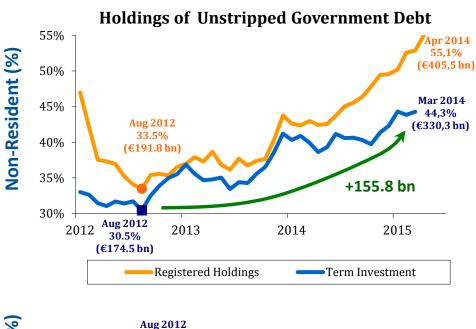


### Recent trends in investor base

#### **Change in Term Investment by Investor Type**



Source: Secretaría General del Tesoro y Política Financiera. \* 2015: Year-on-year change. April 2014 to March 2015





Link to Data



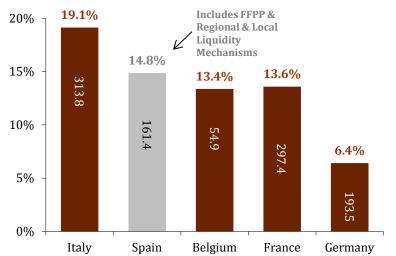


# Prudent debt management

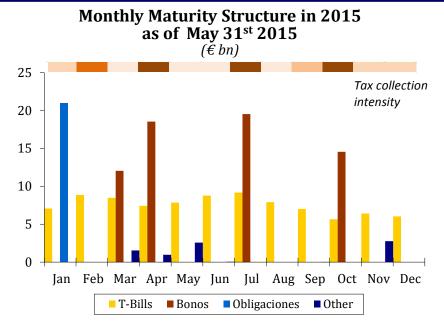
- ▶ Redemption dates of medium- and longterm bonds (mainly January, April, July and October) are accommodated to match the dates of biggest inflows of tax revenues
- Excess liquidity is lent in the money market each month through weekly, bi-monthly and monthly repo auctions

#### **Relative Redemptions of Central Governments**

(% of estimated 2015 GDP. June 2015 to May 2016)

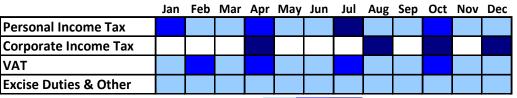


Sources: Secretaría General del Tesoro y Política Financiera for Spain, May 31<sup>st</sup> data for Italy, and Bloomberg for other countries. <u>Link to Data</u>



Source: Secretaría General del Tesoro y Política Financiera. LINK to Data

#### **Administrative Distribution of Tax Collection**



Degree of concentration of tax collection

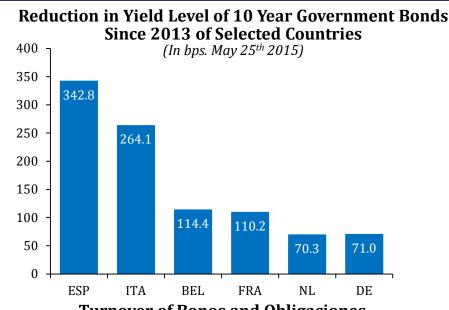


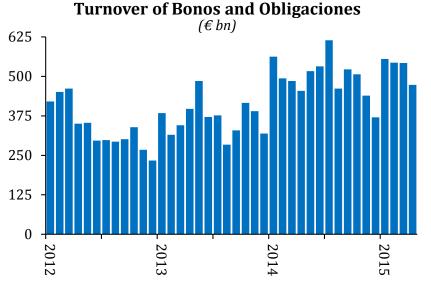


# A more liquid debt market despite spread tightening

- Significant tightening in sovereign spreads
- Rates have stabilised for longer periods, enabling more efficient investment decisions by market agents, rendering liquidity in secondary markets a key factor

#### **Bid-Ask Spreads of Government Bonds** (bps) 30 5.0 25 4.0 3.0 20 2.0 1.0 15 10 5 0 2012 2013 -5Y -10Y -15Y



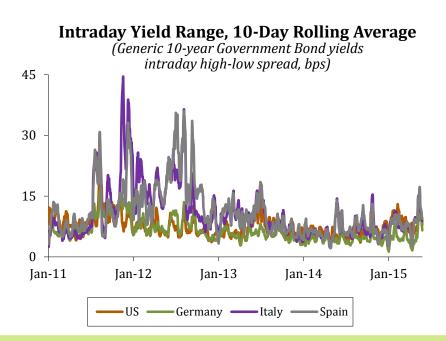


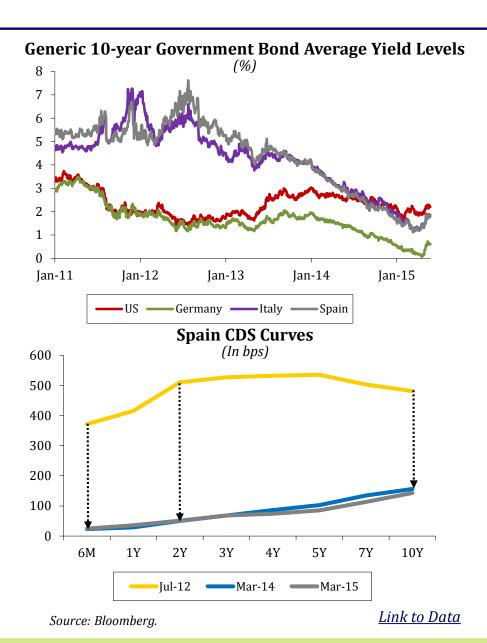




# Interest rate volatility has diminished

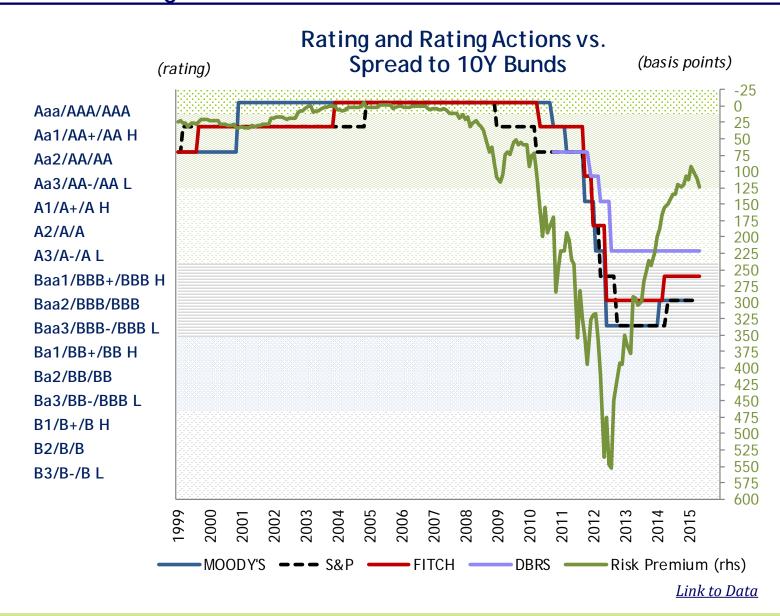
- Significant tightening in sovereign spreads
- ▶ Rates have stabilised for longer periods, enabling more efficient investment decisions by market agents







## **Evolution of Ratings**





# More and updated information on the Spanish economy









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# Thank you for your attention

Rosa María Sánchez-Yebra Alonso – General Secretary of the Treasury and Financial Policy SecretariaGeneral@tesoro.mineco.es

José María Fernández Rodriguez - Director General of the Treasury directortesoro@tesoro.mineco.es

Pablo de Ramón-Laca – Head of Funding and Debt Management SecretariaDeuda@tesoro.mineco.es

Leandro Navarro <a href="mailto:lnavarro@tesoro.mineco.es">lnavarro@tesoro.mineco.es</a>

Julio Poyo-Guerrero jmpoyo@tesoro.mineco.es

Elena Aparici eaparici@tesoro.mineco.es

José Miguel Ramos imramos@tesoro.mineco.es

Teresa Morales tmorales@tesoro.mineco.es For more information please contact:

Phone: 34 91 209 95 29/30/31/32 - Fax:34 91 209 97 10

Reuters: TESORO

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